GOVERNMENT RELATIONS UPDATE
Advisory Committee on Legislation | July Meeting

COMMUNITY COLLEGE LEAGUE OF CALIFORNIA
Today’s Update

- Call to order and Introductions
- Budget Update
- Sponsored Legislation
- Review of Legislation
- Federal Issues
- League Policy Research
Budget Update
Total State Funds
Total $214 Billion

- K thru 12 Education: 28.4%
- Health and Human Services: 31.2%
- Government Operations: 0.8%
- General Government: 5.0%
- Environmental Protection: 2.0%
- Corrections and Rehabilitation: 7.4%
- Business, Consumer Services, and Housing: 2.1%
- Legislative, Judicial, and Executive: 3.8%
- Natural Resources: 3.1%
- Labor and Workforce Development: 0.4%
- Transportation: 7.4%
- Higher Education: 8.5%
2019 Budget Act

- University of California: 22.3%
- Board of Governors of Community Colleges: 36.3%
- Student Aid Commission: 9.6%
- California State University: 23.2%
- Other: 8.6%
Proposition 98:

• Adopts an overall Proposition 98 funding level of $81.1 billion in 2019-20, $78.1 billion in 2018-19 and $75.6 billion in 2017-18, consistent with the Governor’s May Revision.

• Provides a payment of $389 million in Proposition 98 funding into the Public School System Stabilization Account (PSSSA).

• Prohibits the state from making downward adjustments to the Proposition 98 funding level once a fiscal year is over.
For California Community Colleges, the Budget includes five notable expenditures in the 2019-20 Budget:

1. A second year of free tuition to first-time full-time students and other local College Promise strategies,
2. Increased award amounts and expansion of Cal Grant programs,
3. A buy-down of K-14 PERS and STRS rate increases, and
4. Proposition 51 expenditures
5. Changes to the SCFF.
Community College Facilities

• Releases Proposition 51 bond funding

• Approves projects in the Governor’s Budget (January)

• Approves projects in the April Finance Letters – 15 new projects and 15 continuing projects

• Also approves 24 new projects and provides 80% of construction funding for 5 continuing projects
Changes to the Student Centered Funding Formula

- Maintains 70-20-10 split for 2019-20 and adjusts for COLA and formula factors moving forward.
- Modifies the definition of a transfer student (12 or more units in the year prior to transfer).
- Extends the hold harmless period by one year, through 2021-22.
- Requires colleges to use three-year averages for outcomes funding.
- Counts only the highest of all awards a student earned in the same year.
- Charges the Chancellor’s Office with determining the final funding rates for 2019-20 consistent with changes.
Expansion of College Promise.

- The Budget Act expands the California College Promise (Assembly Bill 19 of 2017, Santiago) to provide funding for a second year of fee waivers for all first-time, full-time students.

- Allocates a $42.6 million augmentation

- Total program at $83 million ongoing Prop 98
**Cal Grant Expansion.**

The budget expands the number of competitive Cal Grant awards to allow the state to serve 15,000 more students.

These awards go primarily to community college students.
Deferred Maintenance
Applies $13.5 million one-time Proposition 98 General Fund to support deferred maintenance projects.

Mental Health
Provides $7 million one-time Proposition 63 state administration fund to support student mental health services.
Relief on Pension Costs.

The Budget Act makes over $4 billion of supplemental payments on the state’s share of CalPERS and CalSTRS pension liabilities.

- Approves $3.15 billion (non-Proposition 98 General Fund, one-time) to help school and community college districts with their CalSTRS and CalPERS pension costs.
Longitudinal Data System

Funding to plan a new statewide longitudinal data system connecting information from education providers, employers, and workforce and health and human service agencies.

• Establishes the California Cradle-to-Career Data System Workgroup to the following:
  – (1) Assess and recommend structural components, processes, and options for expansion and enhancement of data system functionality.
  – (2) Advise ongoing efforts to develop, administer, and enhance the data system.
Veterans Resource Centers

• Provides an augmentation of $5 million ongoing Proposition 98 General Fund for veterans resource centers.

• Also provides $750,000 one-time Proposition 98 General Fund to expand the Norco College VRC and $1.5 million one-time Proposition 98 General Fund to expand the Mira Costa College VRC.
Degree Programs

• Approves trailer bill language moving a LAO reporting date up to February 2020 for the Community College Baccalaureate Pilot Program.

• Provides $1.5 million one-time Proposition 98 General Fund to support the Community College Teacher Credentialing Pilot Project.
**AB 30 (Holden):** Would streamline the current process to enter into CCAP dual enrollment partnerships with K-12 districts.

**AB 612 (Weber):** Statewide MOU between Chancellor’s Office and State Department of Social Services to enable access to CalFresh/EBT on campus.

Both bills **PASSED** out of the Senate Education Committee with no “No” votes and are in the Senate Appropriation Committee

**SB 291 (Leyva):** Legislation to reform state’s system of financial aid for community college students.

**HELD** in the Assembly Higher Education Committee. Senator Leyva, Assemblymembers McCarty and Medina have pledged to work together to identify strategies to address the total cost of attendance via financial aid.
Bills of Interest
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Parking Lots:
• AB 302 (Berman) Parking Lots

Athletics:
• SB 206 (Skinner) Collegiate Athletics

Employee Relations:
• AB 500 (Fletcher) Maternity Leave

Facilities:
• AB 48 (O’Donnell) K-14 Bond

Instructional Service Agreements:
• AB 720 (Muratsuchi) ISAs and Public Safety Agencies

Non-Credit Programs:
• AB 1727 (Weber) Census Date

Taxation
• SB 468 (Jackson) Tax Review Board

Public Agency Associations
• AB 315 (Garcia) Local Government Associations

Sexual Assault and Harassment:
• SB 439 (Jackson) Education and Sex Equity

Faculty Obligation Number:
• SB 777 (Rubio) Full Time Faculty
Parking Lots:

**AB 302 (Berman)** Requires colleges to permit homeless students to sleep in their cars. Took amendments that exempted colleges that provided all of the following:

- Emergency grants.
- Hotel vouchers.
- Rapid rehousing referral services

Additionally, the legislation took amendments indemnifying districts and stating that student participation is at their own risk.

**PASSED** out of the Senate Education and Judiciary Committees.
Athletics

SB 206 (Skinner) Legislation that would permit student athletes to earn income based off of endorsement deals. PASSED out of Assembly Higher Ed with amendments taking community colleges out of the bill.

Employee Relations

AB 500 (Gonzalez) Mandates that colleges provide at least six weeks of paid maternity leave. PASSED out of the Senate Education Committee with bipartisan support.

Instructional Service Agreements:

AB 720 (Muratsuchi) Permits courses offered pursuant to an instructional service agreement with a public safety agency to be funded based on a general apportionment rate. PASSED out of the Senate Education Committee.
Facilities:
**AB 48 (O’Donnell)** Authorizes K-14 general obligation bond for the 2020 primary and 2022 general election ballots. **PASSED** out of the Senate Education Committee.

**Faculty Obligation Number:**
**SB 777 (Rubio)** Would have created a formula that would mandate the hiring of full time faculty. **HELD** in the Assembly Higher Education Committee.
Non-Credit Programs:
AB 1727 (Weber) Would permit non-credit programs to capture apportionment based on census day attendance accounting rules. **PASSED** out of the Senate Education Committee.

Taxation:
SB 468 (Jackson) Would create a tax review board to evaluate major tax expenditures that cost the state’s general fund at least $1 billion in the last 10 years. The review board would be charged with determining if these tax expenditures were worth the cost to the state’s general fund and recommend any changes to state tax code to the state legislature. **PASSED** out of the Assembly Revenue and Taxation Committee.
Public Agency Associations:
AB 315 (Garcia) Would prohibit associations that represent local governments from expending public dollars on anything other than educational or lobbying activities, require public disclosure of how those funds are spent and prohibit reimbursement of member travel except to or from conferences. A recent "gut and amend", will be heard in January.

Staff Recommendation: Oppose

Sexual Assault and Harassment:
SB 493 (Jackson) Mandated polices and procedures as they relate to sexual assault and violence investigations. PASSED out of the Senate Judiciary Committee with problematic provisions permitting a private right of action.
Both the Senate and House are working on versions of the Higher Education Act.

2020 Democratic primary and general election will make reauthorization difficult if not done this year.

Focused on:

- **Accountability**
  - Cohort Default Rate vs. Risk Sharing

- **Affordability**
  - Short-term Pell Grants
  - Indexing Pell Grants to Inflation.

- **Data**
  - Revising the student scorecard to better reflect student outcomes.
Higher Education Act

Senate Committee on Health, Education, Labor and Pensions (HELP)

• Bipartisan negotiations between Senators Lamar Alexander and Patty Murray.

• FASFA simplification high priority for Senator Alexander.

• Large areas of bi-partisan agreement.

• Debate between “Small” and “Large” Higher Education Act

• Debate over Title IX investigations could stall negotiations.
House Committee on Education and Labor

• Little agreement between Democrats and Republicans on committee.
• Waiting for results of negotiations between Senate Democrats and Republicans – will likely release something in October.
• Priorities:
  – Consumer protections for students at for profit institutions.
  – Emergency grants.
  – Impact of risk sharing on Historically Black Colleges and Universities.
Proposed FY 2020 Increases:

- New program: Strengthening Community Colleges Training Grants
  - $150 million.
  - Modeled after the Trade Adjustment Assistance Community College and Career Training program.

- Increase of maximum Pell by $150 to $6,345.

- Significant increases in federal work-study and supplemental education opportunity grants.

- New funding for registered apprenticeships.

- Small increases for TRIO and GEAR UP.
New Accreditation Rules Released:

- In general increases flexibility for both colleges and accreditation bodies.
  - Decrease in regulatory burdens on colleges.
  - Streamlines programmatic approval process.
  - More discretion on when and how an accrediting body can sanction institutions.

- Reduces consumer protections for students, particularly those at for-profit institutions.

- Regulations must be finalized by November 1st to be implemented in 2020.
Upcoming League Research:

- Case Study of programs that attract and retain non-traditional low-income students.
- Why do individuals choose for-profits over CCCs?

• Other Research Needs?
Thank You

Lizette Navarette
Vice President
Community College League of California
lizette@ccleague.org

Ryan McElhinney
Legislative Advocate
Community College League of California
ryan@ccleague.org