Today’s Update

- Budget Update
- Legislative Update
- Federal Update
- Questions
Preliminary Assessment of the Economic Impact of COVID-19

Presented To: Senate Budget and Fiscal Review Committee
Hon. Holly J. Mitchell, Chair

COVID-19: Recession and Recovery

- Job Loss and Abrupt Halting of Economic Activity Make it Clear That We Have Entered a Recession

- From This Point, Two Paths Seem Plausible:
  - U-Shape. Sharp downturn with depressed level of activity persisting for some period of time, followed by a pronounced recovery.
  - L-Shape. Sharp downturn, slow resolution to the virus, and inadequate federal fiscal stimulus leads to protracted recession with high unemployment rates.

- Which Shape the Recovery Takes Likely Depends on the Trajectory of Virus Itself
CURRENT STATE RESERVES ARE NOT ENOUGH TO FILL BUDGET GAPS IN MODERATE OR SEVERE DOWNTURNS

<table>
<thead>
<tr>
<th>Event</th>
<th>Estimated Budget Gap ($ in billions)</th>
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<tbody>
<tr>
<td>Early 1980s oil shock</td>
<td>$47.1</td>
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<tr>
<td>Early 1990s slump</td>
<td>$68.7</td>
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<tr>
<td>Dot-com bust</td>
<td>$18.9</td>
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<tr>
<td>Great Recession</td>
<td>$122.6</td>
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Estimated budget reserves: $17.9 billion

Sources: Author calculations of budget gaps are drawn from California Department of Finance, 2020–21 Governor’s Budget (January 2020) and the Legislative Analyst’s Office, The 2020–21 Budget: California’s Fiscal Outlook (November 2019). For more details, see P. Murphy et al., Preparing for California’s Next Recession, Technical Appendix B (PPIC, 2019). Estimated budget reserves are from the Legislative Analyst’s Office, Update on State and School District Reserves (LAO, 2020).


# Budget process

<table>
<thead>
<tr>
<th>Normal Year</th>
<th>Changes for 2020-21</th>
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<tbody>
<tr>
<td>May Revise</td>
<td>May Revise</td>
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<tr>
<td>June 15 deadline to approve budget</td>
<td>Approve Budget Bill based on best available data</td>
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<td></td>
<td><strong>Possibility</strong> of August Revise</td>
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<td></td>
<td><strong>Possibility</strong> of Budget Bill Junior reflecting tax filings</td>
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Budget hearings
Advocacy themes

California Community Colleges

A) Quickly moved educational offerings to a remote space.

B) Maintaining focus on access, success, and equity.

C) Training majority of respiratory therapists, nurses, public safety officers, and others essential for today’s crisis.

D) Ready to absorb new students dislocated by the economy if funded to do so.
League’s budget priorities

A) $200 million ongoing, inclusive of COLA
B) Flexible COVID-19 block grant honoring local decision-making
C) Two-year extension of Hold Harmless in SCFF
D) Continue approval of capital outlay projects
E) One-year deferral of employer-side pension increases
F) Backfill any shortfall in property tax or student fee revenue
G) Direct 50% of Governor’s Emergency Education Relief Fund to CCCs
H) Maintain overall integrity of Proposition 98
I) Assure CCC’s receive at least statutory split of Proposition 98
J) Approve statutory framework for financial aid reform
K) Allow for appropriate statutory and regulatory relief
Strategies

Communications

Direct Lobbying

Coalition

Federal

Continuing Communication and Coordination with Local Leadership

Grassroots Lobbying
AGENDA

ASSEMBLY BUDGET SUBCOMMITTEE NO. 6 ON BUDGET PROCESS,
OVERSIGHT, AND PROGRAM EVALUATION

ASSEMBLYMEMBER PHIL TING, CHAIR

Monday, April 27, 2020
10:00 AM – State Capitol, Room 4202

Informational Hearing

I. Introduction from Chair
II. Member Opening Comments
III. Panel
   - Jerry Nickelsburg, UCLA Anderson Forecast
   - Rodney Fong, San Francisco Chamber of Commerce
   - David Ahlem, Hidmae Chinese Company, Inc.
   - Sara Jayaram, One Fair Wage
   - Gabe Petek, Legislative Analyst’s Office
   - Chris Hoene, California Budget and Policy Center
   - Vivek Viswanathan, Department of Finance

   All panelists will appear remotely.

IV. Member Comments and Questions
V. Public Comment
April 21, 2020

On behalf of the organizations listed in the letter, we write to share our appreciation for your past support of the comprehensive mission and indispensable role of California’s community colleges. We also take this opportunity to offer our shared priorities for the 2020-21 State Budget. Our shared request focuses on the system’s fundamental needs. It is crafted to support students and colleges through this health crisis while also mitigating disruption to instruction and our focus on equity.

Continuity of Education in Coronavirus Emergency and Economic Recovery

California Community Colleges rapidly mobilized in response to the coronavirus pandemic, converting from in-person to remote or online instruction for nearly every course while continuing to provide hands-on training for over 22,000 first responders and essential health care professionals who will be ready to enter the workforce this year. However, as a system of 2.1 million students, the largest in the nation, we still face many challenges in adapting to multiple technologies and strategies to serve the state’s most vulnerable and densely affected populations. In light of rising unemployment rates, historical trends indicate that Californians will turn to community colleges to improve their career prospects. It is critically important for colleges to be positioned and sufficiently funded to support the upskilling and reskilling needs of the millions of Californians displaced by the public health crisis. More than ever, maintaining the integrity of Proposition 98 is critical during this crisis. Specifically, we urge that community colleges continue to receive a 20-90% split and that the guarantee not be suspended, underfunded, or subject to manipulation.

Dear Senator Mitchell and Assemblymember Ting:

California Community Colleges Coalition Budget Letter
Communicating

April 22, 2020

Hon. Holly Mitchell, Chair
Senate Budget and Fiscal Review Committee
State Capitol Room 5019

Hon. Phil Ting, Chair
Assembly Budget Committee
State Capitol Room 6026
Sacramento, CA 95814

Re: Community College Budget for Both 2019-20 and 2020-21 Revised Letter
6870-101-0001

Dear Senator Mitchell and Assemblymember Ting:

On behalf of the Community College League of California (the League), we want to express our appreciation to you for your leadership in these challenging times. The unanticipated speed at which the global COVID-19 pandemic has affected our lives, not to mention local and global commerce, is historic if not unprecedented. Your work in the Legislature and with the Administration in ensuring that our public health and education systems are funded during this crisis deserves commendation, and we look forward to assisting you in crafting a budget that responsibly protects community colleges in the current and budget years.
Community College League of California
Coalition Letter on Governor’s Emergency Education Relief Fund

22 April 2020

Governor, State of California
State Capitol
Sacramento, CA 95814

Re: Governor’s Emergency Education Relief Fund (GEERF)
Request Fifty Percent Share for California Community Colleges

Dear Governor Newsom:

On behalf of the undersigned, we respectfully urge you to allocate 50% of the
GEERF to the California Community Colleges. As the largest workforce
development education entity in the United States that trains 90% of the nurses,
EMTs, respiratory therapists, law enforcement, firefighters and other first responders,
California Community Colleges are at the front lines of responding to this crisis
and are ready to serve as the economic catalyst for the recovery.

Our proposed 50% share of the GEERF is consistent with our state’s allocation
model for the federal CARES Act, which California Community Colleges share
with K-12. We believe that an appropriate proportion of CARES Act
funding should be shared to approximately the same extent that California
Community Colleges received a disproportionate share of the federal CARES
Act dollars relative to either the California State University or University of
California ($1,293 per student for community colleges compared to $1,305 for CSU
and $3,926 for UC).

With over 2.1 million students, our colleges have done incredible work in migrating
courses to the online space while continuing to focus on the three pillars of
access, success, and equity. As we have learned from the past two economic
downturns, dislocated workers turn to community colleges for training and
depend on them at times of need. Our system is ready to enroll new students, particularly
in programs that train the professions considered essential for the new economy. We
Legislative Update
• Assembly placed on recess until May 4th, Senate May 11th.

• Split between houses on remote voting: Senate believes it meets constitutional requirements while the Assembly does not.

• All members over the 65 will have excused absences.

• Committee hearings will reconvene, but remote testimony will be encouraged.
• Lawmakers are being asked to prioritize legislation and only focus on legislation that:
  • Absolutely must pass this year.
  • Is directly Covid-19 related.
  • Alleviates homelessness.
  • Is related to wildfire preparedness or response to PG&E bankruptcy.
• Significant cutbacks in clinical training slots for nursing and other allied health programs.

• Will reduce the ability of our colleges to graduate allied health workers in the midst of a global pandemic.

• Department of Consumer Affairs directed Board of Registered Nursing to temporally increase permissible hours to be done via simulation.

• More flexibility will be needed if colleges are expected to maintain normal graduation rates.
Federal Update
CARES Act

$2.2 Trillion Stimulus Package – 10% of GDP

• $13.5 billion for K-12.

• $3 billion for Governors to distribute – wide latitude on how they can use these funds.

• $14.25 billion for Higher Education.

• Half of higher education funding must go to students.

• Undocumented, non-credit and fully online students did not count towards individual college allocations.
Federal Stimulus Funding: Advocacy Activities

Governor’s Education Fund

• Significant discretion on how to spend those dollars.
• California received a $355 million allocation.
• Community college groups are asking to receive at least half of the funding.

Phase Four: Need for Additional Stimulus Clear

• Deal around increased funding for loans to small businesses and health funding likely near.
• Unknown if deal would include state and local governments.
• Higher education groups have asked for an addition $45 billion.