Advisory Committee on Legislation
Nov 16, 2022
ACL Guiding Principles

Advises the League policy boards (CCCT/CEOCCC) on legislation affecting community colleges.

Reviews state legislation, state budget, and as time permits, federal legislation, that impacts community colleges, discussing potential effects, advantages and disadvantages, and possible advocacy strategies.

Committee membership includes Trustees, CEOs, ASCCC, ACHRO, SCCC, CSSOM, ACBO, PIOs, local community college government relations, public relations, or communications professionals.

Each ACL member is a full voting member. While voting on items is an important element, the debate and feedback provided to staff is in many ways far more critical.

The committee meeting schedule will align with the annual state legislative calendar. Meetings will be held in Sacramento and will have both an in-person and virtual option.
<table>
<thead>
<tr>
<th>Date</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jan. 10</td>
<td>The Governor must submit his initial budget</td>
</tr>
<tr>
<td>Feb. 17</td>
<td>Last day for bills to be introduced</td>
</tr>
<tr>
<td>May 12</td>
<td>Last day for policy committees to hear bills in the 1st house</td>
</tr>
<tr>
<td>May</td>
<td>The Governor must provide an update to the budget (May revision)</td>
</tr>
<tr>
<td>May 19</td>
<td>Last day for fiscal committees to hear bills in the 1st house (Suspense)</td>
</tr>
<tr>
<td>June 2</td>
<td>Last day to pass bills in the 1st house</td>
</tr>
<tr>
<td>June 15</td>
<td>The Legislature must pass the budget by midnight</td>
</tr>
<tr>
<td>July 14</td>
<td>Last day for policy committees to hear bills in the 2nd house</td>
</tr>
<tr>
<td>Sept 1</td>
<td>Last day for fiscal committees to hear bills in the 2nd house (Suspense)</td>
</tr>
<tr>
<td>Sept 14</td>
<td>Last day for each house to pass bills, sending them to the Governor.</td>
</tr>
<tr>
<td>Oct. 14</td>
<td>Last day for the Governor to sign or veto bills</td>
</tr>
<tr>
<td>Date</td>
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<tr>
<td>Feb. 17</td>
<td>Last day for bills to be introduced</td>
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<td>March 12</td>
<td>Last day for policy committees to hear bills in the 1st house</td>
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<tr>
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<td>The Governor must provide an update to the budget (May revision)</td>
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<td>Oct. 14</td>
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</table>

**Notes:**
- **ACL Meeting** denotes an event that requires attendance.
- **Suspense** indicates a possibility for bills to be reconsidered.
In Context: ACL Meeting Schedule

**January:** After the budget is released, before the bill introduction deadline.
- *During Legislative Conference, Jan. 29-30.*

**March:** After all bills have been introduced.

**May:** Before the 1st house policy/fiscal committee deadline, after the Governor’s May revision.

**June/July:** Before the 2nd house policy/fiscal deadline, after the final budget is passed.

**November:** After the Governor has signed or vetoed all bills.
- *During Annual Convention*
Bulk of leadership is termed out in 2024

**Assembly**
- Anthony Rendon, Speaker
- James Gallagher (2026), Minority Leader
- Phil Ting, Budget Chair
- Chris Holden, Appropriations Chair
- Eloise Reyes (2028), Majority Leader

**Senate**
- Toni Atkins, President Pro Temp
- Scott Wilk, Minority Leader
- Nancy Skinner, Budget Chair
- Anthony Portantino, Appropriations Chair
- Mike McGuire (2026), Majority Leader
2022 Assembly Higher Education Committee

- Jose Medina, Chair
- Steve Choi, Vice Chair
- Dr. Joaquin Arambula
- Richard Bloom
- Jesse Gabriel
- Jacqui Irwin
- Kevin Kiley

- Marc Levine
- Evan Low
- Miguel Santiago
- Suzette Martinez Valladares
- Dr. Akilah Weber
2022 Senate Education Committee

- Connie Leyva, Chair
- Rosilicie Ochoa Bogh, Vice Chair
- Dave Cortese
- Brian Dahle
- Steve Glazer
- Mike McGuire
- Dr. Richard Pan
Asm Speaker
Anthony Rendon

Speaker Designee
Robert Rivas
Speaker Handoff: June 30
Speaker Transition

**Good:**
- Continuation of existing leadership and key committee Chairs
- Asm budget negotiations won’t be weakened
- Speaker Rendon good for CCC’s
- Allows thoughtful transition
- Fractured caucus resolved?

**Bad:**
- Some chairmanships are empty and need to be filled
- New speaker will want to reward followers
- Will it impact second house deadlines
- Members will pivot to new leader more and more
## Class of 2023-24 State Legislature Stats

<table>
<thead>
<tr>
<th>Category</th>
<th>Republicans</th>
<th>Democrats</th>
</tr>
</thead>
<tbody>
<tr>
<td>22 New Assembly Members</td>
<td>6</td>
<td>16</td>
</tr>
<tr>
<td>11 New State Senators</td>
<td>4</td>
<td>7</td>
</tr>
<tr>
<td>New Members</td>
<td>13 Men</td>
<td>18 Women</td>
</tr>
</tbody>
</table>

- **22 New Assembly Members**
  - 6 Republicans
  - 16 Democrats

- **11 New State Senators**
  - 4 Republicans
  - 7 Democrats

- **New Members**
  - 13 Men
  - 18 Women
## Changes to Legislative Caucuses

<table>
<thead>
<tr>
<th>Caucus</th>
<th>2021-22:</th>
<th>2023-24 (estimated):</th>
</tr>
</thead>
<tbody>
<tr>
<td>Latino Caucus</td>
<td>30 Members</td>
<td>32-34 Members</td>
</tr>
<tr>
<td>Black Caucus</td>
<td>12 Members</td>
<td>12 Members</td>
</tr>
<tr>
<td>Asian American &amp; Pacific Islander Caucus</td>
<td>8 members</td>
<td>9 members</td>
</tr>
<tr>
<td>Women’s Caucus</td>
<td>39 Members</td>
<td>47-50 Members</td>
</tr>
<tr>
<td>LGBTQ+</td>
<td>8 members</td>
<td>13 Members</td>
</tr>
</tbody>
</table>
Assembly Make Up

2021-22
- 75% Democrats
- 24% Republicans
- 1% Independents

2023-24
- 79% Democrats
- 21% Republicans
Senate Make Up

2021-22
- Democrats: 77%
- Republicans: 23%

2023-24
- Democrats: 77%
- Republicans: 23%
The New Assembly Members
The New Assembly Members: 6 Republicans

AD 5
Joe Patterson

AD 22
Juan Alanis

AD 63
Bill Essayli

AD 70
Tri Ta

AD 71
Kate Sanchez

AD 72
Diane Dixon
The New Assembly Members: 16 Democrats (1 of 4)

AD 10
Stephanie Nguyen

AD 12
Damon Connolly

AD 20
Liz Ortega

AD 22
Diane Papan
The New Assembly Members:
16 Democrats (2 of 4)

AD 27
Esmeralda Soria

AD 28
Gail Pellerin

AD 30
Dawn Addis

AD 35
Jasmeet Bains
The New Assembly Members: 16 Democrats (3 of 4)

AD 36
Gregg Hart

AD 39
Juan Carrillo

AD 47
Christy Holstege

AD 51
Rick Chavez Zbur
The New Assembly Members:
16 Democrats (4 of 4)

<table>
<thead>
<tr>
<th>AD 60</th>
<th>AD 64</th>
<th>AD 68</th>
<th>AD 69</th>
</tr>
</thead>
<tbody>
<tr>
<td>Corey Jackson</td>
<td>Blanca Pacheco</td>
<td>Avelino Valencia</td>
<td>Josh Lowenthal</td>
</tr>
</tbody>
</table>
The New Senators
New Senators: 4 Republicans

SD 6
Roger Niello

SD 16
David Shepard

SD 32
Kelly Seyarto

SD 36
Janet Nguyen
New Senators: 7 Democrats (1 of 2)

SD 4
Marie Alvarado-Gil

SD 8
Angelique Ashby

SD 10
Aisha Wahab

SD 18
Steve Padilla
New Senators: 7 Democrats (2 of 2)

SD 20
Caroline Menjivar

SD 28
Lola Smallwood-Cuevas

SD 38
Catherine Blakespear
Seated Members who lost

ASM Thurston “Smitty” Smith
ASM. Steven Choi
ASM. Randy Voepel
SEN. Melissa Hurtado
The Role of Independent Expenditures
CalMatters: Nov 3, 2022
Prospective Chairs

• Assembly Higher Ed
  • Matt Haney, San Francisco
  • Former executive director of the UC Student Association
  • Mike Fong, Alhambra
  • Former LACCCD Trustee
  • Chris Ward, San Diego
  • Former Chief of Staff to Senator Marty Block

• Senate Education
  • Josh Newman, Orange County
  • Veteran’s advocate
Engaging New Members

League wants to partner with Districts

Connect the local leadership with Sacramento presence

Significant class of new members

Who should we be focusing on?
What should we know?
Congressional Changes
Congressional Control

Full House Results

- Democrats: 209
- Republicans: 217

+5 net gain
Congressional Control

“It will absolutely come down to California ...It’s the single largest cluster of races that are too close to call. It could remain that way for several days.”

-- David Wasserman, U.S. House editor for the nonpartisan Cook Political Report
Close Congressional Races: Margin is less than 2%

### U.S. House of Representatives District 13 - Districtwide Results

100.0% (496 of 496) precincts partially reporting as of November 15, 2022, 4:25 p.m.

<table>
<thead>
<tr>
<th>Candidate</th>
<th>Votes</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adam Gray</td>
<td>51,203</td>
<td>50.4%</td>
</tr>
<tr>
<td>(Party Preference: DEM)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>John Duarte</td>
<td>50,442</td>
<td>49.6%</td>
</tr>
<tr>
<td>(Party Preference: REP)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### U.S. House of Representatives District 47 - Districtwide Results

100.0% (534 of 534) precincts partially reporting as of November 15, 2022, 4:25 p.m.

<table>
<thead>
<tr>
<th>Candidate</th>
<th>Votes</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Katie Porter</td>
<td>114,392</td>
<td>50.6%</td>
</tr>
<tr>
<td>(Party Preference: DEM)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Scott Baugh</td>
<td>111,501</td>
<td>49.4%</td>
</tr>
<tr>
<td>(Party Preference: REP)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
2022 Legislative Recap
2022 Final actions

- Introduced: 2353
- Chaptered: 1273
- Vetoed: 169
With our state facing lower-than-expected revenues over the first few months of this fiscal year, it is important to remain disciplined when it comes to spending, particularly spending that is ongoing.

We must prioritize existing obligations and priorities, including education, health care, public safety and safety-net programs.

The Legislature sent measures with potential costs of well over $20 billion in one-time spending commitments and more than $10 billion in ongoing commitments not accounted for in the state budget.

Bills with significant fiscal impact, such as this measure, should be considered and accounted for as part of the annual budget process.
League supported bills signed by the Governor

SB 1141 (Limón) Non-resident tuition  Chapter 490, Statutes of 2022
- Expands AB 540 eligibility for paying nonresident tuition at a California public postsecondary institution by removing the two-year cap on CCC credit courses that may count towards eligibility.

AB 2315 (Arambula) Preferred or Affirmed Names  Chapter 932, Statutes of 2022
- Requires each CCC district to implement a process by which students, staff, and faculty can declare an affirmed name and gender identification to be used in records where legal names are not required by law.

AB 1719 (Ward) Faculty & Employee Housing  Chapter 640, Statutes of 2022
- Authorizes community colleges to establish and implement affordable housing programs for faculty and employee housing. Allows colleges to access to Low-Income Housing Tax Credits (LIHTC) to build affordable housing.
League supported bills signed by the Governor

AB 102 (Holden) Dual Enrollment

- Makes dual enrollment programs permanent by eliminating the current sunset date of programs authorized under the College and Career Access Pathway (CCAP) partnership programs.

AB 1187 (Irwin) Supervised Tutoring at Community Colleges

- Expands access to critical tutoring services by allowing CCC districts to claim state apportionment funds for supervised tutoring offered in credit-bearing, degree-applicable and transfer-level courses.
League supported bills in the state budget

AB 1746 (Medina) Cal Grant Reform

- Reforms the state’s Cal Grant system by matching eligibility requirements with Pell Grants, making it easier for non-traditional students to qualify for financial aid and simplifying the process in which students apply for Cal Grants. Dependent on 2024 revenues.

SB 885 (Laird) Foster Youth – NextUp Programs

- Removes the existing cap on the number of districts (20) that may administer NextUp programs.
AB 1919 (Holden) Youth Transit Passes.  

- Creates a 5-year, opt-in Youth Transit Pass Pilot Program for transit agencies to partner with educational institutions and receive grants to cover the costs of creating, designing, developing, distributing, and implementing free youth transit passes. Grants can also be used to maintain, subsidize, or expand an existing fare-free program.
Many of California's transit agencies provide reduced or free transit for certain populations, including students.

While I agree with the intent of this bill to supplement and expand those existing programs, the bill requires the creation of a new grant program that was not funded in the budget. Instead, it requires a future appropriation from an unidentified fund source, which creates a significant cost pressure for either the General Fund or the redirection of existing state transportation resources.

These costs will likely exceed $115 million annually. With our state facing lower-than-expected revenues over the first few months of this fiscal year, it is important to remain disciplined when it comes to spending, particularly spending that is ongoing.

We must prioritize existing obligations and priorities, including education, health care, public safety and safety-net programs. The Legislature sent measures with potential costs of well over $20 billion in one-time spending commitments and more than $10 billion in ongoing commitments not accounted for in the state budget. Bills with significant fiscal impact, such as this measure, should be considered and accounted for as part of the annual budget process.
Other bills of note

AB 1705 (Irwin) Community colleges: Matriculation: Assessment
Chapter 926, Statutes of 2022

• Requires that high school transcript be used as the primary means for determining placement in transfer-level English and transfer-level mathematics courses and narrow the use of multiple measures by colleges in the placement and enrollment.

AB 1856 (Medina) Community colleges: part-time employees
Vetoed by Governor 9/25/22

• Increases the maximum amount of instructional hours that a part-time California Community College (CCC) faculty member may teach at any one community college district
As part of my veto message last year for Assembly Bill 375, I made a commitment to supporting community college part-time faculty in the Governor's Budget. This commitment is reflected in the 2022 Budget Act that provides $200 million in ongoing funding to incentivize community colleges to provide health insurance for part-time faculty at the community colleges.

The bill is premature as it is unknown how many community college part-time faculty will benefit from the $200 million now available to districts, which will have a direct impact on the fiscal estimate of this proposed policy change.

The bill is estimated to create $26 million to an excess of $150 million of Proposition 98 General Fund cost pressures not reflected in the state's current fiscal plan.
Dead Bills: Collective Bargaining

**AB 1505 (Rodriguez) Faculty Obligation Number**  
- Would re-bench the faculty obligation number to reported Fall 2023 full-time faculty numbers and be adjusted annually after.
- League Position: OPPOSE

**AB 1752 (Santiago) Part-Time Faculty Member Pay**  
- Would mandate that part-time faculty members receive compensation in at least an amount that bears the same ratio to the amount provided to full-time faculty members.
- League Position: OPPOSE
Other bills of note

AB 1942 (Muratsuchi) ISA with public safety agencies

- Requires the Chancellor's Office to issue a recommendation to the Department of Finance and the Legislature on the instructional service agreement (ISA) full-time equivalent student apportionment college districts are eligible to claim.

Chapter 930, Statutes of 2022

AB 2881 (Berman) Students with dependent children.

- Requires the three segments to provide students with information on the California Special Supplemental Food Program for Women Infants and Children and to grant priority registration to student parents.

Chapter 935, Statutes of 2022
Other bills of note

AB 1491 (McCarty) Adult education: consortia: carryover of allocated funds
Chapter 519, Statutes of 2022

• Authorizes an adult education consortium to reduce a member’s allocation by no more than the amount of the member’s carryover if the consortium makes a finding by a majority vote, if the member has had excessive carryover for at least two consecutive years.
AB 928 Update
AB 928

To create a common transfer pathway for CCC students to CSU or UC

Requires agreement between the three Academic Senates by May of 2023

If no agreement, the Administration of each segment has until the end of 2023 to reach agreement
Concerns with Area E Coming to an End

UC Dictates our curriculum

What is the impact on athletics?

Colleges will have to reevaluate their faculty needs

Retraining requires bargaining, and professional development
Impact on your colleges?

Issues we should be aware of?

Relevant data points we should share with policymakers if any?
What can we expect in 2023?
Legislative Changes

Only half of Senate is impacted by redistricting this cycle

Leadership changes over the next 2 years

Impact on Policy Committees & Chairs

Special Session on Gas Prices on December 5
<table>
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<tr>
<th>Labor Priorities</th>
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<tbody>
<tr>
<td>Lorena Gonzalez named Executive Secretary for California Labor Federation, AFL-CIO</td>
</tr>
<tr>
<td>Former Assembly Member from San Diego</td>
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<tr>
<td>Served as Chair of Assembly Appropriations</td>
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<tr>
<td>California Federation Teachers affiliated with AFL-CIO</td>
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<tr>
<td>Influx of new Members</td>
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<tr>
<td>Opportunity for Labor to engage on issues that had previously been debated</td>
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</tbody>
</table>
Campaign for College Opportunity

• Have indicated they will focus on the diversity of Higher Education Governing Boards
June 27 audit requested on CCC Hiring Practices requested by Asm. Evan Low

Focused on funds allocated in fiscal year 2021-22

Estimated that the audit would take 2500 hours

Would take 5 to 6 months to complete, but could be expedited if Audit staff visited numerous campuses concurrently

Number of colleges visited unspecified, but understood to be 3 plus Chancellor’s Office

Estimated Release Date: February 2023
League Focus

Baccalaureate Degrees

Student Trustees

50% Law
Baccalaureate Degrees

- Monitoring current process
- Understanding financial aid reform impact on these degrees
- Beginning to have conversations about regional demand and impaction
### What are areas of potential agreement and continuing concerns

<table>
<thead>
<tr>
<th>Compensation</th>
<th>Motions and seconds</th>
<th>Full Vote</th>
<th>Closed Session</th>
</tr>
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<tbody>
<tr>
<td>Should League seek a Legislative remedy? And if so, what would be successful?</td>
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<td>-----------------------------------------------</td>
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<tr>
<td>50% Law</td>
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<tr>
<td>Delete the existing law?</td>
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<td></td>
<td></td>
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<tr>
<td>Change the percentage to add counselors and librarians?</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Some grand agreement on FON and 50%</td>
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<td></td>
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<tr>
<td>Consider all employees that support students and their instruction?</td>
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## Shared Advocacy Requests: League’s Priorities

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Increase base funding</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• $500 million ongoing</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Shared Advocacy Request $400 million</td>
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<td></td>
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<tr>
<td><strong>Technology</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• $75 million ongoing</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Shared Advocacy Request $30 million ongoing</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>COLA for all Categorical programs</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Unknown</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Shared Advocacy Request $0</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Mental Health &amp; Campus Safety</strong></td>
<td></td>
<td></td>
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<tr>
<td>• $150 million ongoing</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Shared Advocacy Request $0</td>
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<td></td>
</tr>
<tr>
<td><strong>Pension obligations</strong></td>
<td></td>
<td></td>
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<tr>
<td>• $3.5 billion ongoing non pro98 for K-12 and CCC</td>
<td></td>
<td>One time allocation, no cost identified</td>
</tr>
<tr>
<td>• Shared Advocacy Request</td>
<td></td>
<td></td>
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</tbody>
</table>
Other Ongoing Requests

Supporting Implementation of Equitable Placement
- $70 million ongoing

Supporting Students with Dependent Children
- $150 million one-time, $80 million ongoing

Advance Accessibility and Universal Design
- $60 million ongoing, $20 million one-time

Robust Faculty Supports
- $50 million ongoing

Platform for Digital Innovation | Common Enterprise Resource Planning (Common ERP)
- $392.3 million ongoing
Other One Time Requests

- Incentivizing Bold College Strategies to Reduce Excess Units: $23 million one-time
- Deferred Maintenance and Instructional Materials: $150 million one-time
- Affordable Housing: $900 million one-time Non Prop 98
### Monthly Cash Report:

Receipts for September were $2.785 billion, or 14.7 percent, below the 2022-23 Budget Act forecast of $18.906 billion.

First three months of the 2022-23 fiscal year were $4.781 billion, or 11.1 percent, below the forecast of $42.946 billion.

Shortfalls in September continued to be driven by lower proceeds from personal income tax.

### Inflation:

U.S. headline inflation decelerated slightly to 8.2 percent year-over-year in September 2022, down from 8.3 percent in August.
Improving Access at California Community Colleges

Informational Hearing at **American River College**

<table>
<thead>
<tr>
<th>Chancellor Sonya Christian</th>
<th>Chancellor Brian King</th>
<th>Chancellor Carlos Cortez</th>
<th>Chancellor Marvin Martinez</th>
</tr>
</thead>
</table>
# League Fall Talking Points

## 2022-23: A historic investment in California’s community colleges

- Thankful for $600 increase to base apportionment
- For a 6.56% COLA ($493 million)
- And agreement on Cal Grant Equity Framework

## Community College fiscal needs still significant

- League believes unallocated increase of $400 million is need to help our colleges recover

## Local challenges continue

- Districts dealing with rising pension obligations and health care, cyber-attacks, student basic needs, and strategic investments in workforce education.
Questions?
Thank You!